



**ARTICLE NO: 1B**

**CORPORATE OVERVIEW &  
SCRUTINY COMMITTEE:**

**MEMBERS UPDATE 2010/11**

---

**Article of: Council Secretary and Solicitor**

**Issue :1 June**

**Relevant Portfolio Holder: Councillor A. Fowler**

**Contact for further information: Mrs J Jones (Extn 5017)  
(E-mail: [jill.jones@westlancs.gov.uk](mailto:jill.jones@westlancs.gov.uk))**

---

**SUBJECT: MINUTES OF LANCASHIRE'S ADULT SOCIAL CARE AND HEALTH  
OVERVIEW AND SCRUTINY COMMITTEE**

---

**1.0 PURPOSE OF ARTICLE**

1.1 To advise Members of the Agenda and Minutes in connection with Lancashire County Council's Adult Social Care and Health Overview and Scrutiny Committee held on 16 February 2010 and 30 March 2010 at County Hall, Preston for information purposes.

---

**2.0 BACKGROUND AND CURRENT POSITION**

2.1 To keep Members apprised of developments in relation to Adult Social Care and Health Equalities Overview and Scrutiny in Lancashire.

**3.0 SUSTAINABILITY IMPLICATIONS**

3.1 There are no significant sustainability impacts associated with this update.

**4.0 FINANCIAL AND RESOURCE IMPLICATIONS**

4.1 There are no financial and resource implications associated with this item except the Officer time in compiling this update.

---

**Background Documents**

There are no background documents (as defined in Section 100D (5) of the Local Government Act 1972) to this report.

## **Equality Impact Assessment**

There is no evidence from an initial assessment of an adverse impact on equality in relation to the equality target groups.

## **Appendices**

Minutes of the Adult Social Care and Health Overview and Scrutiny Committee – 16 February 2010 and 30 March 2010.

## Lancashire County Council

**Adult Social Care and Health Overview and Scrutiny Committee Meeting held on Tuesday 16 February 2010 at 10.30am at County Hall, Preston**

### Minutes

### Present

Mrs M Skilling (Chair)

#### County Councillors

G Adam	J Jackson*
R Blow	P Mullineaux
M Brindle	M Otter
S Chapman	N Penney
J Eaton	B Winlow
C Evans	

#### Co-opted District Councillors (Non voting)

Mrs B Hilton	-	Ribble Valley Borough Council
Mrs M McManus	-	Preston City Council
D Reynolds	-	Burnley Borough Council
J Robinson	-	Wyre Ribble Borough Council
R Russell	-	Chorley Borough Council
Mrs D Stephenson	-	West Lancs Borough Council

Apologies for absence were received from County Councillor K Bailey, Councillor Gladys Sandiford (Rossendale Borough Council) and Councillor R Fulford Brown (Fylde Borough Council).

County Councillor Joan Jackson substituted for County Councillor Andrea Kay.

### Disclosure of Personal/Prejudicial Interests

None were declared

### Confirmation of Minutes

The Minutes of the meeting held on 19 January 2010 were presented.

**40 Resolved:** That the Minutes of the meeting held on 19 January 2010 be confirmed and signed by the Chair.

### Changing Places – Toilets

Bill Nightingale, Community Engagement Officer, Central Lancashire Disability Commissioning Team, Adult and Community Services Directorate and Rosemary McLean made a presentation on the subject of Changing Places Toilets which was designed to meet the needs of profoundly disabled persons and their carers who were unable to access the standard disabled toilets. The provision included bigger rooms

with facilities and equipment to assist with changing and lifting the disabled person to transfer them from their wheelchair to the toilet and back to the wheelchair.

The presentation included a short film which graphically demonstrated the difficulties presented for both the person with the disability and the carer in manoeuvring the person in the confined space of a standard public toilet and the lack of dignity and respect which this conferred.

Information was presented on the location, both existing and proposed, of Changing Places Toilets which demonstrated the dearth of such facilities and also highlighted the different funding streams. The funding streams relied heavily on funding from public bodies (eg Borough and City Councils and the NHS), the Learning Disability Funds, sporting bodies and small businesses. The cost of an installation was approximately £8/10,000, in addition to which would need to be added costs of building work, maintenance and security.

The Changing Places Campaign had advocates across Lancashire and Campaign groups had been making the case for these facilities. The campaign had engaged borough and City councils, public sector organisations and local businesses.

Members of the Committee made a number of comments following the presentation and raised a number of questions which may be summarised as follows:-

- What were the criteria regarding the choice of locations of Changing Places Toilets? Currently, these were ad hoc, taking advantage of new build (eg the new Booths store in Garstang which had included this provision as a planning condition), and locations where funding could be obtained. It was the intention to shortly produce a guide on the location of the facilities which would be promoted through a web site and available from carers' centres, etc.
- The removal of toilet facilities from town centres would only serve to exacerbate the difficulties. It was suggested that regard to such facilities should be recognised by their inclusion in standard planning conditions for new development, both private and public.
- The location of Changing Places Toilets facilities was important in terms of accessibility, but there were security considerations given the problems in town areas which had led to the removal of many town centre public toilet facilities. It was suggested that security measures could include the provision of swipe cards for eligible users with card readers mounted on access doors.
- Whilst the potential numbers of users in Lancashire was not readily available, there was good data to be found on the Changing Places web site. There were some 40,000 people nationally with profound and multiple learning disabilities, the majority of whom needed the facility so that they and their carers could simply go out in the community. In addition, there were people suffering from debilitating physical problems or injuries who would also benefit from the facilities.
- That the aims of the project should be supported and that the County Council's Cabinet should be informed accordingly.

**41. Resolved:-** That Bill Nightingale and Rosemary McLean be thanked for the presentation and responses to comments and questions from Members of the Committee and that the Cabinet Member be recommended as follows:-

- (1) That the County Council lend its support to the Changing Places Toilets Campaign; and

- (2) That the District Councils be asked to consider that it be a condition of future planning consents in relation to new public developments and business developments that Changing Places Toilet facilities be installed at readily accessible locations within the development, and that their Local Development Frameworks also include a commitment to provide those facilities.

## Health Inequalities in Lancashire

With the agreement of the Committee the Chair proposed that this item be taken with Item 5 – Use of Local Government Regulatory Powers to Improve Health and Address Health Inequalities – in view of the clear relationship between the two reports. The debate and outcomes which followed therefore reflect the Committees conclusions on both reports.

Deborah Harkins, Head of Joint Health Unit and Hilary Martin, also from the Unit, gave a presentation on addressing health inequalities in Lancashire. There was no presentation in relation to Item No 5.

Health Inequalities had been highlighted in the recent Comprehensive Area Assessment as a Red Flag issue relating to high death rates in deprived areas of Lancashire. Lancashire partners were adopting a twin tracked approach which would include the development of a strategic framework for health equity to address the root causes of health inequalities in the County in addition to plans to address the biggest causes of early deaths in Lancashire, namely, alcohol related digestive disorders, infant mortality, heart disease and stroke, cancer and accidents. Action plans were either under development or in place to address each of the identified causes of early death. Figures provided in the presentation sought to demonstrate the relationship between social deprivation and early death and health symptoms and highlighted goals to address the problems.

An analysis of health inequalities in Lancashire had identified 10 health outcomes which were being targeted in the strategic framework which was being developed by the Lancashire Directors of Public Health supported by the Joint Health Unit. These were:-

- **Liver disease** – those in the most deprived areas are 8 times more likely to die prematurely than those in the least deprived areas.
- **Mental health and wellbeing** – those in the most deprived areas are 6 times more likely to experience extreme anxiety and depression as those in the least deprived areas
- **Diabetes** – those in the most deprived areas are 4 times more likely to die prematurely than those in the least deprived areas.
- **Quality of life** – those in the most deprived areas are 3 times more likely to be experiencing extreme pain and discomfort than those in the least deprived areas.
- **Infant mortality** – babies in the most deprived areas are 3 times more likely to die than those in the least deprived areas.
- **Coronary heart disease** – those in the most deprived areas are 3 times more likely to die prematurely than those in the least deprived areas.
- **Lung cancer** – those in the most deprived areas are 3 times more likely to die prematurely than those in the least deprived areas.
- **Stroke** - those in the most deprived areas are 3 times more likely to die prematurely than those in the least deprived areas.

- **Child health and wellbeing** – those in the most deprived areas are 2.5 times more likely to die than those in the least deprived areas.
- **Accidents** – those in the most deprived areas are twice as likely to die as those in the least deprived areas.

The evidence for the causal route for each of these inequalities in health outcomes had been analysed and 23 determinants of health had been identified as the means of addressing health inequalities in Lancashire. These had been prioritised by stakeholders at an event in November to engage partners from across the sub region in developing the strategic framework. Two groups of priorities were identified: medium to longer term priorities and those that would have an impact quickly if implemented.

Item 5 on the agenda identified the range of regulatory services which could be used by local authorities to improve the health of the local population covering transport, trading standards, food safety, licensing, health and safety enforcement and environmental pollution. This linked with the Strategic Framework referred to previously in terms of how planning and regulatory powers could be utilised by local authorities to enhance health and well-being activities. The creation of "Healthy Streets" had been identified by the Lancashire Partnership as a priority target and this offered a prime example of opportunities for local councils to exercise their local powers to the benefit of their citizens by strengthening their support of communities.

Members of the Committee commented and raised questions following the presentations which may be summarised as follows:-

- It was important that the outcomes of research and analysis which had produced a great deal of data, some of which merely supported earlier data, was developed into clearly defined actions and, if possible, to create criteria by which outcomes could be measured. Deborah Harkins explained that action and development plans were being prepared which would feature milestones as a measure of progress made. Inequalities assessments would be revisited annually to measure levels of success. The PCTs had identified a range of indicators for each of the ten categories identified in the Strategic Framework.
- Members were anxious that issues such as dementia, drug problems fuel poverty and poor housing and unemployment were not overlooked. Deborah confirmed that these issues were very much part of the picture as they impacted across the spectrum of deprivation and health. Deborah also confirmed that attention was being given to the development of a fuel poverty referral scheme which would provide advice on benefits and ensure that people received the benefits they were entitled to.
- Members suggested that a quarterly report to the Committee on progress and developments would be welcome.
- Local authorities had a role to play in linking together such measures as advice in relation to teenage pregnancy, debt advice, financial guidance to assist people in debt and to avoid debt, employment protection/generation and social enterprises. District councils should be encouraged to work more closely with Parish Councils at grass roots level to benefit local communities.
- Working with education to bring the generations together – there had been successful examples of younger people working with older people to improve quality of life at both levels.

**42. Resolved:-** 1) That Deborah Harkins and Hilary Martin be thanked for their presentations and responses to questions and comments from the Committee.

2) That further reports on progress being made on the implementation of the actions identified in the presentations and discussion be provided to the Committee on a quarterly basis.

3) That steps be taken to encourage greater interface between district councils and parish councils to promote well being and reduce inequalities within their respective communities.

4) That the City and Borough Councillors on the Committee be invited to report to future meetings on the activities being undertaken in their respective areas to address community well-being and to reduce inequalities.

### **Report of the Adult Social Care and Health Steering Group**

It was reported that on 1 February 2010 the Steering Group had met with the Meeting Patients Needs Programme (MPN) representatives to provide an update on the implementation of the recommendations of the MPN Task Group Report.

A copy of the note of the meeting was provided at Appendix A to the report and Appendix B provided a copy of the Action Matrix relating to the recommendations of the Task Group.

Councillor G Adam, Councillor Mrs B Hilton and Councillor D Reynolds raised questions on individual elements of the Action Matrix in relation to which Wendy Broadley, Principal Officer, Overview and Scrutiny, responded. To the extent that Wendy was unable to respond fully, it was agreed that written responses be provided following the meeting.

**43. Resolved:-** That the report be received.

### **Recent and Forthcoming Decisions**

The Committee's attention was drawn to the Forward Plan which briefly set out matters likely to be subject to Key Decisions over the next four month period. The Forward Plan was available on the County Council's Democratic Information System website at:

<http://www.lancashire.gov.uk/council/meetings/forwardPlanOfKeyDecisions.asp>

The report also provided information about decisions recently made by the Cabinet Member for Adult and Community Services in areas relevant to the remit of the Committee, in order that this could inform possible future areas of work.

**44. Resolved:** That, Members be requested to consider whether there were any Executive Decisions listed in the Forward Plan, or decisions recently made by the Cabinet and individual Cabinet Members in areas relevant to the remit of the committee, that they wished to raise for consideration by the Adult Social Care and Health Overview and Scrutiny Committee.

### **Work Plan 2009/10**

The Committee received a report, which provided an updated summary of the work to be undertaken by it over the coming months, as recommended by the Committee's Steering Group.

**45. Resolved:-** That the report be received.

## **Items for Information**

A report was presented which informed the Committee on a series of information items to support the work of the Committee.

**46. Resolved:** That the report be noted.

## **Urgent Business**

No urgent business was reported.

## **Date of Next Meeting**

The Committee noted that its next meeting would take place on 30 March 2010 at 10.30 am at County Hall, Preston.

I M Fisher  
County Secretary and Solicitor

County Hall  
Preston



## Lancashire County Council

### Adult Social Care and Health Overview and Scrutiny Committee Meeting held on 30 March 2010 at the County Hall, Preston

#### Minutes

#### Present:

County Councillor Mrs M Skilling (Chair)

#### County Councillors

K Bailey	M Otter
M Brindle	P Mullineaux
R Blow	Niki Penney
C Evans	B Winlow
A Kay	

#### Co-opted District Councillors (Non voting)

Mrs B Hilton	-	Ribble Valley Borough Council
Mrs M McManus	-	Preston City Council
J Robinson	-	Wyre Borough Council
Mrs M Robinon	-	South Ribble Borough Council
R Russell	-	Chorley Borough Council
Mrs G Sandiford	-	Rosendale Borough Council
Mrs D Stephenson	-	West Lancashire Borough Council
R Fulford Brown	-	Fylde Borough Council

Apologies for absence were presented on behalf of County Councillors Malcolm Pritchard and on behalf of Councillors S Derwent (Pendle Borough Council) and D Reynolds (Burnley Borough Council).

#### Disclosure of Personal and Prejudicial Interests

County Councillor M Brindle declared a Personal Interest in Item No. 3 Transforming Community Services, as an active campaigner for the reinstatement of the Emergency Department at Burnley General Hospital

County Councillor M Robinson declared a Personal Interest in Item No. 3 Transforming Community Services, as her partner deals with clients with a learning disability.

#### Confirmation of Minutes

The Minutes of the meeting of the Adult Social Care and Health Overview and Scrutiny Committee from the meeting held on the 16 February 2010 were presented and agreed, subject to the addition of County Council M Pritchard to the attendance list.

**25. Resolved:** That, the Minutes of the meeting of the Committee held on the 16 February 2010, as now presented, be confirmed and signed by the Chair.

## Transforming Community Services

A report was presented on the next stage of the process of Transforming Community Services (TCS) which involved the Primary Care Trusts (PCTs) providing the Strategic Health Authority (NHS North West) with their proposals for the actual delivery of services, wherever possible in a community setting.

Mark Hindle, who had recently been appointed as Managing Director for Provider Services in East and Central Lancashire, together with Catriona Logan from NHS East Lancashire provided members with their outline plans for the delivery of TCS as a partnership approach between the two PCTs.

This was then followed by Sally Parnaby, from North Lancashire who detailed the proposals that the PCT, as a commissioner, intended to deliver within the North of the county.

Within the Lancashire Collaborative Project (East & Central) two proposals were being developed:

- the development of an integrated care organisation which brings together community services in West Lancashire and North Sefton with Southport & Ormskirk Hospital; and
- the development of an integrated care organisation which brings together provider services in East Lancashire and Central Lancashire.

Members were informed that an integrated care organisation would bring together clinicians that work around specific care pathways, and so break down traditional organisational barriers. In other parts of the country integrated care organisations were forming through the merging of community services with primary care, hospitals, and/or social services.

Whilst detailed discussions were ongoing with potential partners, interim arrangements included:

- merging the provider services from NHS East Lancashire and NHS Central Lancashire (with the exception of services in West Lancashire);
- one PCT acting as the host organisation to facilitate direct provision while the other PCT leads on commissioning;
- new governance structures for the host provider unit will include wider stakeholder representation.

In North Lancashire, the PCT had taken the view that the implementation of TCS should be seen as a reconfiguration of NHS services rather than a tendering process and, in line with staff preferences, the services would be reconfigured through mergers with other local NHS organisations.

A number of organisational forms are being considered as follows:

- Acute hospital provider – for the majority of their adult services they would become part of an acute organisation, work was ongoing in relation to children's services as noted below
- Community Foundation Trusts – for some services which are better provided on a regional or Lancashire footprint

- Mental Health or Specialist Trust – for the mental health/learning disabilities services they currently provide

A discussion then took place during which members raised a number of points the main ones being:

- Potential 30% reductions in management staff levels arising from proposed lean and efficient structures - In response it was stated that the Department of Health (DoH) had given a strict brief that PCTs were to become commissioning organisations with a leaner structure, with the aim of significantly reducing costs and increasing buying power
- Difficulties for patients in accessing care and services from a transport perspective – It was intended that the new arrangements would reduce the number of hospital admissions through the provision of home support/care, one stop shops and improved GP services
- Inflexible approaches to domiciliary care in certain parts of the county – it was acknowledged that service provision across the county was patchy and the NHS was working with partner organisations, such as LCC, more closely
- The capacity of GPs to handle increased levels of demand and where capacity is low, increased demands placed on hospitals – Under the new arrangements it was intended that low level care and preventative advice would be the way forward
- Avoiding duplication in Children's Trusts – duplication was acknowledged but improvements were being made
- Adequate staff numbers delivering frontline services – Whilst no promises could be made, staff numbers would remain a high priority
- Ring fenced care for dementia – Whilst care would not be ring fenced it was considered a high priority
- The commissioning process in terms of adults with learning disabilities and the potential threat to charitable organisations – It was proposed to work more closely with partners to target those with severe disabilities and wherever possible provide care in supported living arrangements

**26. Resolved:** That,

- i. the Committee agree the proposals in principle,
- ii. a further update on the implementation of TCS be provided to the Committee in approximately 6 months time with details of delivery plans from individual provider organisations if they have been identified

**Report of the Adult Social Care and Health Overview and Scrutiny Committee Steering Group**

The Steering Group, at its last meeting on the 23 February 2010, considered an overview of LINK, and were briefed on the current structure.

Members commented on the LINK work plan and it was agreed that every effort should be made to make sure that Overview and Scrutiny (O&S) and the LINK weren't duplicating on areas of concern. It was agreed that regular meetings with the LINK chairs would enable both sides to discuss this in further detail.

The Steering Group also considered proposals by Blackpool Council on its successful bid for Scrutiny Area Development Status, sponsored by the CFPS. The bid related to

investigating the issue of minimum pricing of alcohol and it was intended that the work would centre around a democratically led consultation and fact gathering exercise, as opposed to a more traditional type of scrutiny review, and so will seek to reach out to as wide range of stakeholder groups as possible. The outcomes from the review would contribute towards the development of a health inequalities scrutiny resource kit that will be showcased by the CFPS.

It was intended that the work would commence next month and be completed by December 2010. Support was also being sought from 'top tier' partner authorities and were seeking input from elected members at the County Council, Blackburn with Darwen and Cumbria County Council, with a suggestion that each authority puts forward one or two members to participate in the review in terms of meeting participation, etc. It was also proposed to seek input from district councillors via the Lancashire Scrutiny Partners Forum (LSPF).

The Steering Group agreed that CCs Evans and Bailey would take part in this review

The Steering Group also noted that a report was to be provided to the Cabinet Member for Adult & Community Services regarding the recommendations of the full Committee following its discussions on the Changing Places Toilets presentation and an update on Transforming Community Services update from the Primary Care Trusts (PCTs)

**27. Resolved:** That the report of the Steering Group be received.

### **Recent and Forthcoming Decisions**

The Committee's attention was drawn to the Forward Plan which briefly set out matters likely to be subject to Key Decisions over the next four month period. The Forward Plan was available on the County Council's Democratic Information System website at:

<http://www.lancashire.gov.uk/council/meetings/forwardPlanOfKeyDecisions.asp>

The report also provided information about decisions recently made by the Cabinet Member for Adult and Community Services in areas relevant to the remit of the Committee, in order that this could inform possible future areas of work.

**28. Resolved:** That the report be received.

### **Work Plan 2009/10**

A report was presented for the information of the Committee summarising the work to be undertaken by the Committee for 2009/10 as recommend by the Committee's Steering Group.

**29. Resolved:** That the report be noted.

### **Information Items**

A list of items for information, background reading and general interest was presented.

**30. Resolved:** That the report now presented setting out items of information on current issues on adult social care and health be noted.

**Urgent Business**

No urgent business was reported.

**Date of Next Meeting**

It was noted that the next meeting of the Committee would be held on Tuesday, 11 May 2010 at 10.30am at County Hall, Preston.

I M Fisher  
County Secretary and Solicitor  
County Hall  
Preston